

Pavement Management Future Directions

Local Perspective from City, County, and MPO

Sui Tan, Metropolitan Transportation Commission

Program Manager

stan@bayareametro.gov

Future directions

Local agencies are embarking on:

1. Integrated Transportation Asset Management
2. Data-driven Safety Management
3. Artificial Intelligence Technologies
4. Equity-based Transportation Planning
5. Proactive Performance Management



SAN FRANCISCO METROPOLITAN REGION

POPULATION = 7.5 MIL

9 COUNTIES

100 CITIES

43,500 LANE-MILES OF LOCAL STREETS & ROADS

6,850 LANE-MILES OF STATE HIGHWAY (CALTRANS)

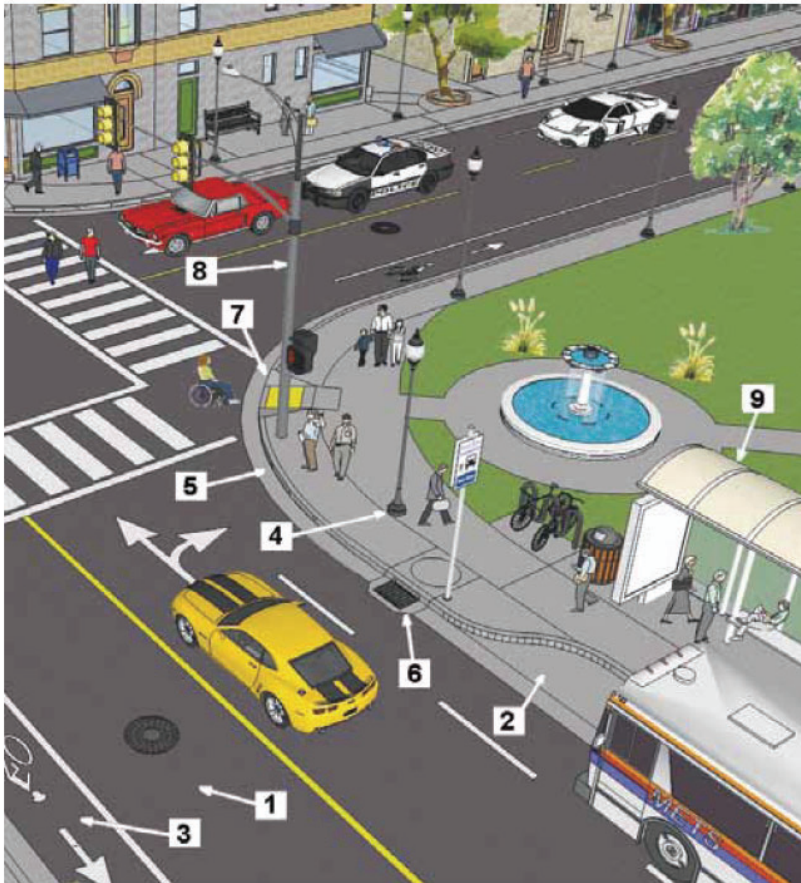
23 TRANSIT AGENCIES

7 TOLL BRIDGES

One MPO -
Metropolitan Transportation
Commission

1. Integrated Transportation Asset Management

Elements of an Urban Complete Street⁸



Example: Estimated Construction Costs for Urban Complete Street⁷

	Item	Total Cost Per Block Conventional Street	Total Cost Per Block Complete Street
1	Pavement Costs Attributed to Cars	\$152,533	\$152,533
2	Pavement Costs Attributed to Buses/Trucks	\$238,333	\$238,333
3	Pavement Costs Attributed to Bicycles		\$47,667
	Subtotal Pavement Costs	\$390,866	\$438,533
4	Lights/Signs/Markings	\$41,600	\$41,600
5	Curb and Gutter	\$42,900	\$42,900
6	Storm Drain	\$153,439	\$153,439
7	Sidewalk and ADA Ramp	\$182,000	\$182,000
8	Traffic Signal	\$390,000	\$390,000
9	Street Furniture and Plantings**		\$187,590
	Subtotal Non-Pavement Costs	\$809,939	\$997,529
	Total Cost	\$1,200,805	\$1,436,062

* Estimate provided by city of Santa Rosa.

** Street Furniture and Plantings includes bike racks, street trees, lighted bus shelters, trash and recycle bins, benches and plant pots.

Source: MTC Pothole Report, June 2011

Where are the connections for local government?

FAST Act requires state DOTs and MPOs to focus on target setting:

- Pavement (locally owned NHS) and bridge condition (2 PMs)
- Highway Safety Improvement Plan (5 PMs/ MIRE FDE)

Pavement is not THE only asset

- Most expensive asset
- Only 30% of the total asset value
- Remaining 70% are non-pavement assets

Integrated Asset Management System

Current: Siloed Management Systems

CASE IN POINT:

PMS recommends Microsurfacing on Main Street –

1. Do you know how many curb ramps on Main Street are in compliance?
2. Do you include ADA compliance costs in your paving budget in advance?

Compliance Requirements

- MUTCD Minimum retroreflectivity
- NPDES/MS4 (Storm Drain asset)
- ADA (Curb ramp and sidewalk assets)

2. Data-driven Safety Management

Traffic Control Devices for Safety Management

- HPMS Reporting
- Inventory of roadway data (Pavement asset) – 9 FDE MIRE elements for local
- Traffic Signs
- Pavement Markings
- Traffic Signals

MIRE FUNDAMENTAL DATA ELEMENTS COST-BENEFIT ESTIMATION

Table 2. MIRE Fundamental Data Elements for Local (based on functional classification) Paved Roads.

FDE (MIRE Number)^	Definition
Roadway Segment	
Segment Identifier (12)	Unique segment identifier.
Functional Class (19)*	The functional class of the segment.
Surface Type (23)	The surface type of the segment.
Type of Government Ownership (4)*	Type of governmental ownership.
Number of Through Lanes (31)*	The total number of through lanes on the segment. This excludes turn lanes and auxiliary lanes.
Average Annual Daily Traffic (AADT) (79)*	The average number of vehicles passing through a segment from both directions of the mainline route for all days of a specified year.
Begin Point Segment Descriptor (10)	The location of the starting point of the roadway segment.
End Point Segment Descriptor (11)	The location of the ending point of the roadway segment.
Rural/Urban Designation (20)*	The rural or urban designation based on Census urban boundary and population.

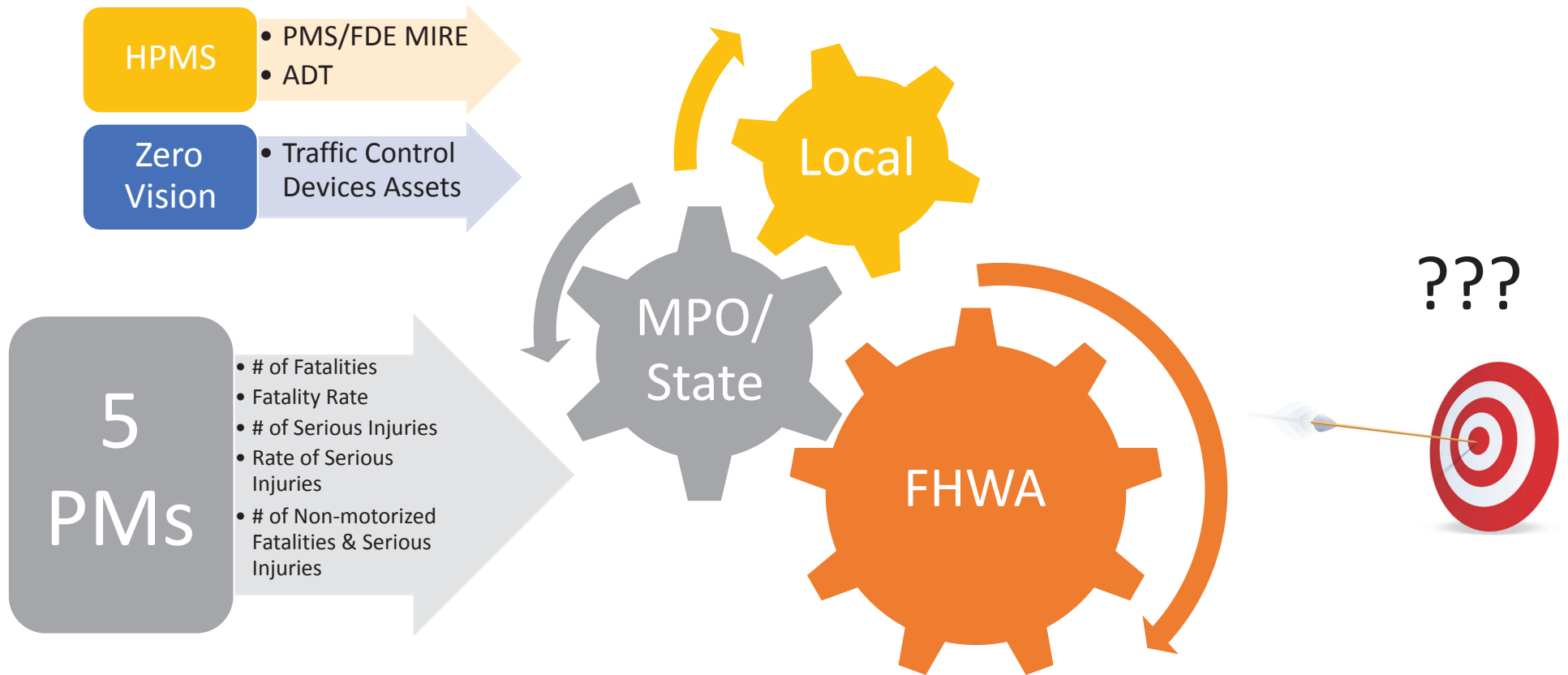
^ Model Inventory of Roadway Elements – MIRE Version 2.0 (July 2017)

* HPMS full extent elements required on all Federal-aid highways and ramps located within grade-separated interchanges, i.e., NHS and all functional systems excluding rural minor collectors and local roads.

From
Pavement
Management
database



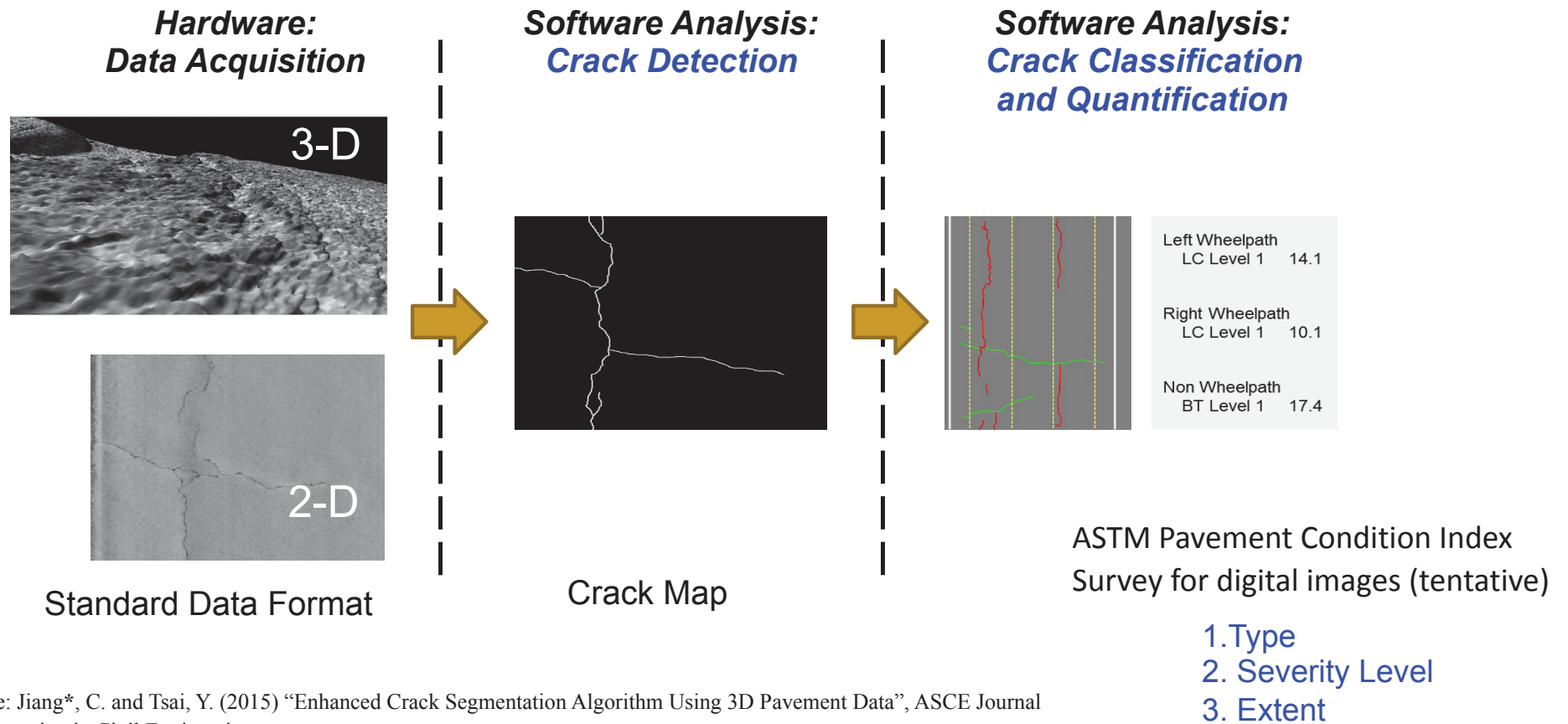
Safety Performance Management



3. Artificial Intelligence Technologies

- Tentative pavement distress rating standard (ASTM) for digital images
- Use of Machine Learning, Artificial Intelligence
 - Pattern recognition
- Smartphone - Low cost, crowd sourcing

Automated Crack Detection and Classification



Source: Jiang*, C. and Tsai, Y. (2015) "Enhanced Crack Segmentation Algorithm Using 3D Pavement Data", ASCE Journal of Computing in Civil Engineering.

Automatic Sign Detection and Recognition



Image containing speed limit



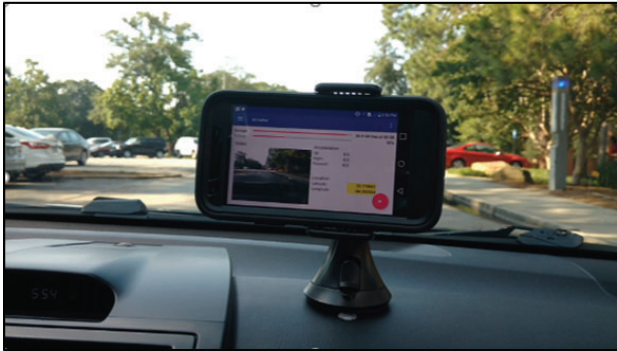
Processed binary image after color segmentation



Final speed limit extraction

**A low-cost, sustainable, live curve sign inventory using smart phones and automatic sign detection to ensure roadway safety.
(Professor James Tsai, Georgia Tech)**

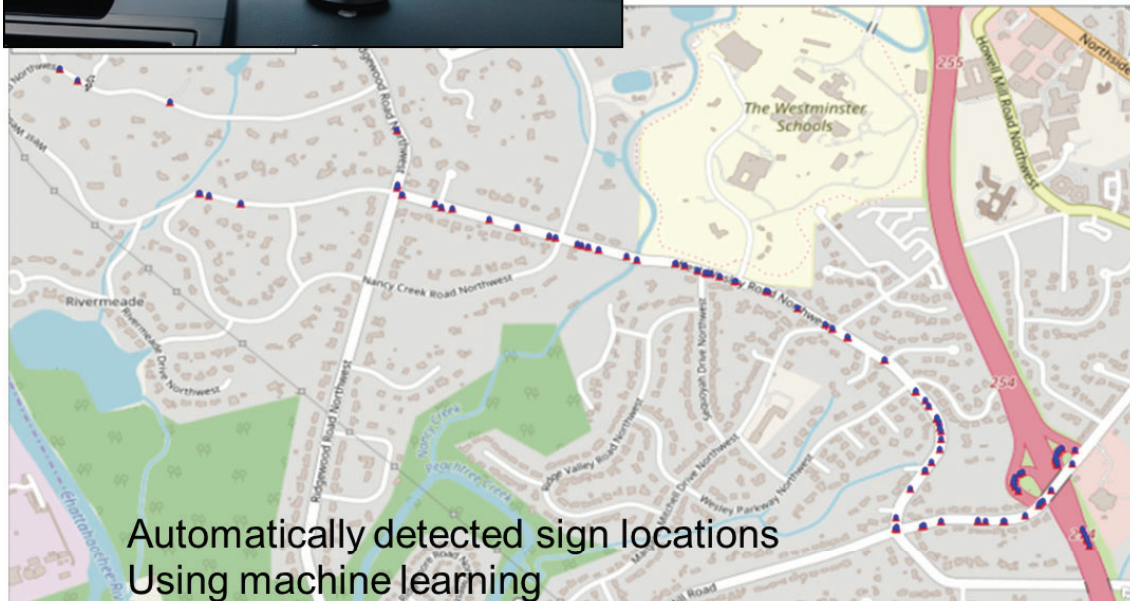
Smart Phone for A Live Curve Sign Inventory



1. Smart phones collecting images and GPS data

(Professor James Tsai, Georgia Tech)

2. Automatically extracted sign map



Automatically detected sign locations
Using machine learning

3. Automatically identify the missing curve sign with red



4. Transportation Planning

Equity Analysis of Transportation Funding

- Road Condition
- Safety
- Equity inputs
 - Underserved pop.
 - Proximity to schools
 - Bike paths

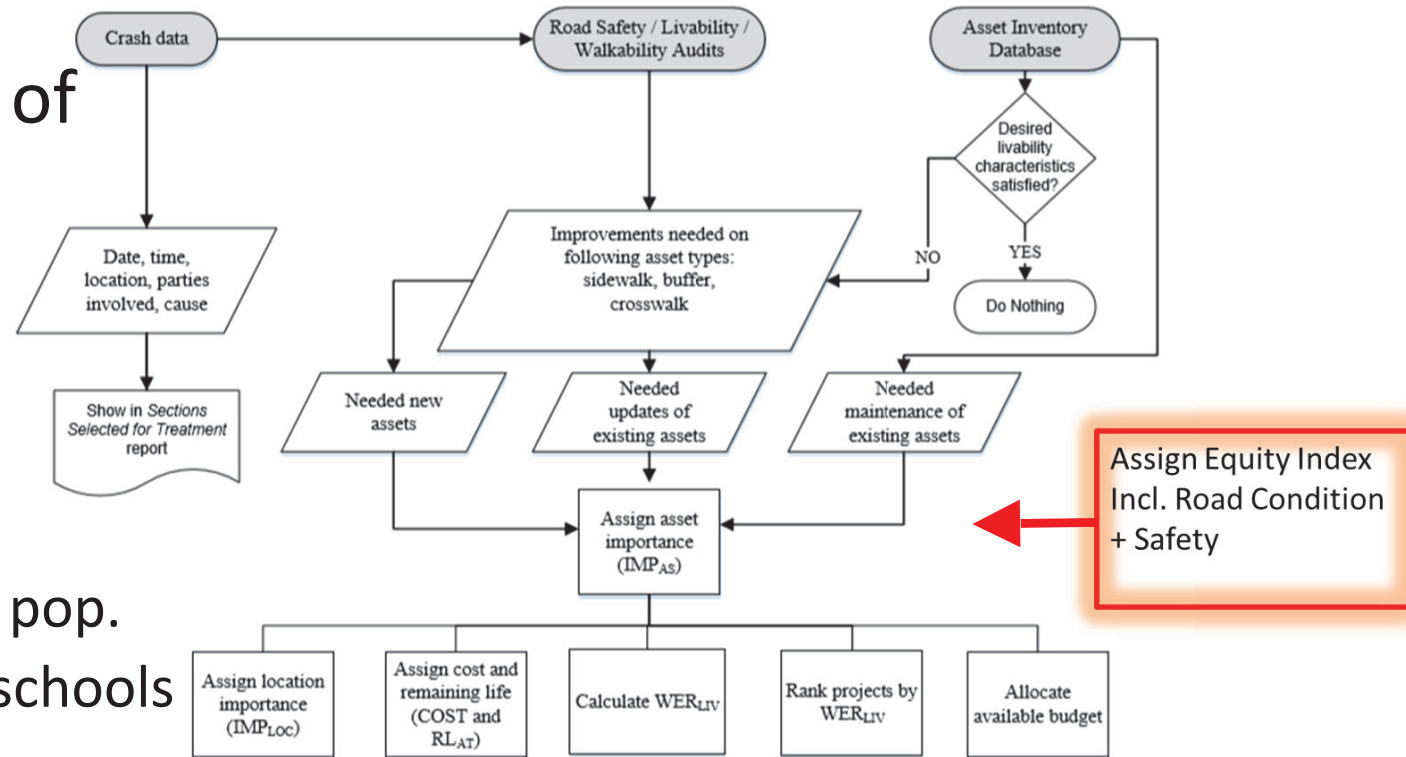


Figure 2. Livability Asset Management Framework to Prioritize Projects.

(after Chang et al. 2015).

Permission from Prof. Carlos Chang, University of Texas, El Paso

4. Transportation Planning

- Cross-Asset Optimization

- Benefit-Cost Analysis/
Multi-Criteria
Analysis/ Risk-Based
Decision

- Risk
- Environmental
- Social
- Economic
- Cultural

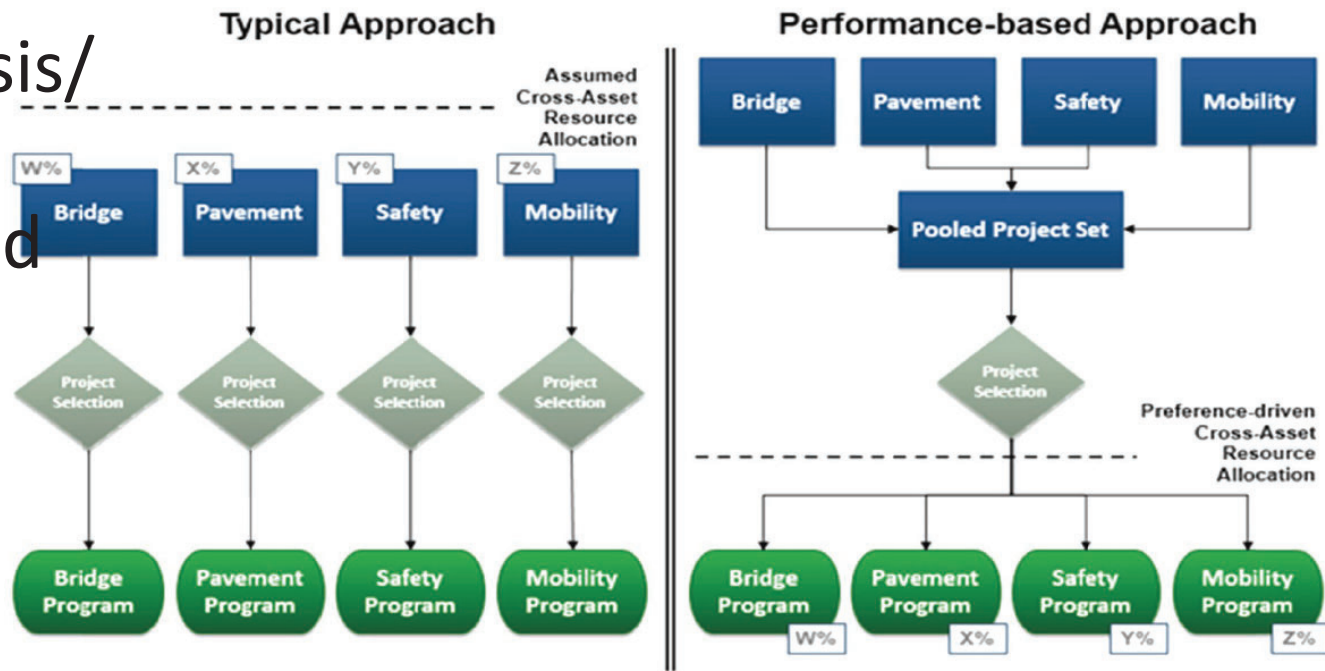


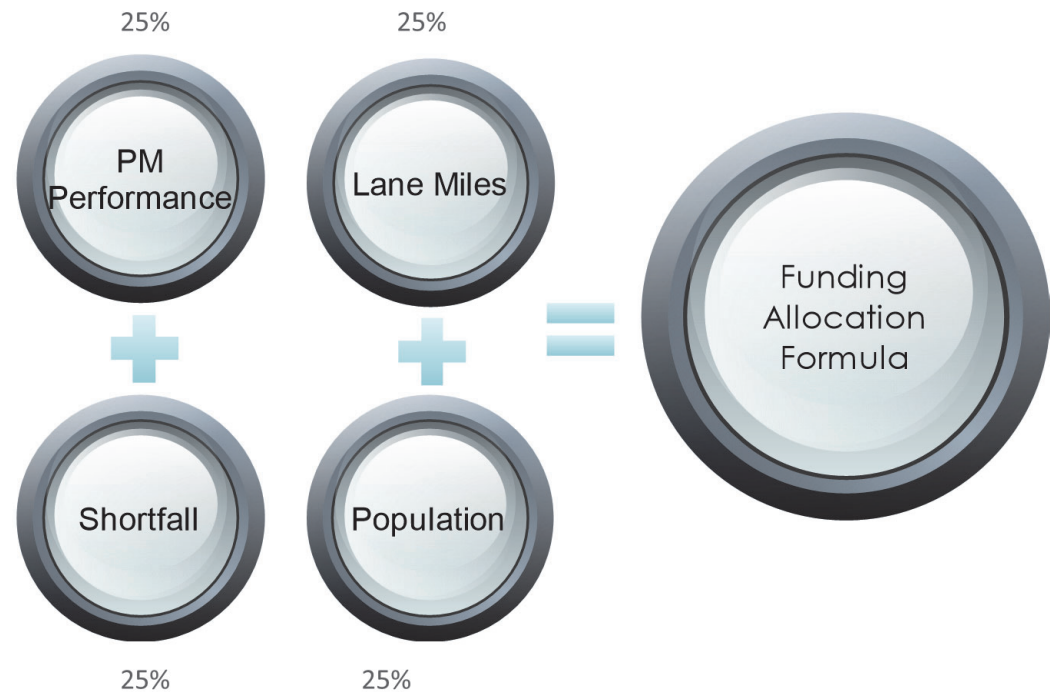
Figure 6. Typical siloed investment planning versus a performance-based approach.

5. Proactive Performance Management

- Outcome-driven performance metrics
 - Not quantitative, but behavior changing
 - e.g. Pavement Preservation Effort

Pavement Preservation Index (PPI)

$$\frac{\text{Actual PM \%}}{\text{Recommended PM\%}}$$



5. Proactive Performance Management

- Leading indicator, not lagging indicator
 - Weight loss

Leading Indicator	Lagging Indicator
Activities you must undertake to achieve the desired outcome	“output” oriented, easy to measure but hard to improve

My Daily Food Plan **SAMPLE**

Based on the information you provided, this is your daily recommended amount for each food group.

GRAINS 48 ounces	VEGETABLES 1 1/2 cups	FRUITS 2 cups	DAIRY 1 cup	PROTEIN FOODS 6 1/2 ounces
Make half your grains whole. Aim for at least 6 1/2 ounces of whole grains a day.	Vary your veggies. Aim for these amounts each week : Dark green veggies or 2 1/2 cups Red & orange veggies or 2 cups Beans & peas or 2 1/2 cups Starchy veggies or 2 cups Other veggies or 5 1/2 cups	Focus on fruits. Eat a variety of fruit. Choose whole or cut-up fruits more often than fruit juice.	Get your calcium-rich foods. Drink fat-free or low-fat (1% fat) milk, for the same amount of calcium and other nutrients as whole milk. But here's bad: Limit calcium-fortified soy products. Switch fat-free or low-fat yogurt and cheese, or try lactose-free dairy products.	Go lean with protein. Twice a week, make seafood the protein on your plate. Vary your protein (chicken, beans, peas, nuts, and seeds) more often. Keep meat and poultry portions small and lean.
Find your balance between food and physical activity. Be physically active for at least 150 minutes each week.		Know your limits on fat, sugars, and sodium. Your allowance for fat is 6 teaspoons a day. Limit Calories from solid fats and added sugars to 360 Calories a day. Reduce sodium intake to less than 2,300 mg a day.		
Your results are based on a 2,600-Calorie pattern. Name: _____				

VS



Performance Management

For Comparison of Pavement Preservation Effort:

Leading Indicator

Lagging Indicator

PCI

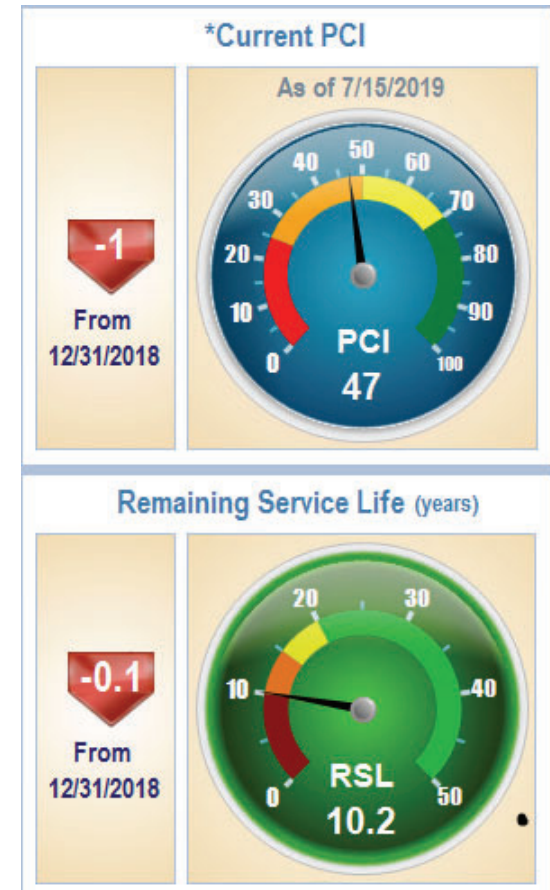
Detect low severity cracks early

IRI

Will only detect cracks when they are sizable

5. Proactive Performance Management

- Active management
 - Monthly vs Annually
- Data Visualization – performance dashboard
- Data Quality Management Plan
 - Focus on QC and QA on data collection
 - Develop tools and BMPs for network-level analysis



Source: MTC StreetSaver