# MAP 21 / FAST ACT Update

2017 NWPMA Conference October 16-19, 2017 Vancouver, WA

# The BIG Funding Picture





# **Funding** (and why I care?)

- Highway Trust Fund
  - Funds highway, intermodal programs, and mass transit
  - Primary source is Federal fuel taxes
    - \$0.184/gallon gas
    - \$0.184/gallon gasohol
    - \$0.244/gallon diesel



85.5% – Highways 14% – Mass transit 0.5% – Storage Tank

 ~25% of spending on highway infrastructure and transit projects



# **Authorization Bills**

• MAP-21:

- Moving Ahead for Progress in the 21st Century (FY 2013-2014)

• FAST Act:

 Fixing America's Surface Transportation Act (FY 2016-2020)



# MAP-21 Details (just a few)

- \$105B (FY 2013-14)
- No significant funding increase, but a few reforms
  - Speed-up environmental review process
  - Bike/Ped funding reduced and included in "Transportation Alternatives"
    - 1/2 to MPO's; 1/2 to DOTs
  - National freight policy
  - Ease tolling on federal highways

# MAP-21 Details (continued)

- National Highway Performance Program
  - Asset management plan
  - Performance measures
    - Pavement and bride condition "state of good repair"
    - Fatalities and serious injuries
    - Traffic congestion
    - On-road mobile source emissions
    - Interstate freight movement



# Fast-Act Details (just a few)

### • Extends MAP-21

- Performance-based
- Improve safety
- Infrastructure condition
- Reduce congestion
- Improve freight movement

Program	Fu	nding
Highway	\$2	226.3B
Transit	\$	60.1B
Railroad	\$	10.3B
Traffic Safety	\$	4.7B
Motor Carrier	\$	3.2B
Haz.		
Materials	<u>\$</u>	0.4B
	\$3	305.0B

- Protect the environment
- Reduce project delivery delays

NCE

Effective February 17, 2017

# What it Impacts

- National Highway System (NHS)
  - Approved by Congress in 1995
  - Highways important to the nation's economy, defense, and mobility
  - Consist of 4% of nation's roads
    - > 40% traffic
    - > 75% heavy truck
    - > 90% tourist traffic



# NHS Highways

- Interstate
- Other principal arterials
  - Access to major port, airport, public transportation, other intermodal facilities
- Strategic highway network
  - Defense policy

- Major strategic highway connectors
  - Major military installations and strategic highway network
- Intermodal connectors
  - Major intermodal facilities and the other fours subsystems



## **NHS Routes**



## **Idaho NHS Routes**



Boise Coeur d'Alene Idaho Falls Lewiston Nampa Pocatello



## **Oregon NHS Routes**



Albany Bend Corvallis Eugene Grants Pass Medford Portland Salem

# Washington NHS Routes



Bellingham Bremerton Kennewick-Richland Longview Marysville Mount Vernon Olympia-Lacey Seattle Spokane Walla Walla Wenatchee Yakima

# NHS - Pacific Northwest

	Lane Miles					
Route	lda	ho	Ore	gon	Washing	ton
Interstate	2,531		3,129		4,026	
Principal Arterial	5,074		8,808		10,606	
Minor Arterial	390 In-mi	51	275 mi	76	3327 In	85
Major Collector	Local	0	Local	15	mi	38
Minor Collector	Agency	0	Agency	1	Local	0
Local	0		17		Agency	5
Total	7,657		12,047		14,761	

Source: Highway Statistics 2015



# Performance Measures

- Where?
  - -NHS -Federal-aid
- Why?
  - -State of good repair

#### • How?

-Asset managemen plans

### • What?

- -Bridge condition
- Pavement condition



# Asset Management Plan

- Pavement & bridge condition
- Objectives & measures
- Performance gap identification
- Lifecycle cost & risk management analysis
- Financial plan
- Investment strategies

Initial plan due to FHWA April 30, 2018



# **Pavement Condition**

- International Roughness Index (IRI)
- Cracking
- Rutting
- Faulting
- Present
   Serviceability
   Rating (PSR)





## IRI

- Estimate amount of roughness in a measured longitudinal profile
- Main factor used by traveling public for rating pavement condition

All pavement types



### **IRI** (continued)

Specifications

 AASHTO M328 (equipment)
 AASHTO R57 (procedure)
 AASHTO R43 (calculation)







# Asphalt Pavement Cracking

- Visible cracks
- Percent total area
- AASHTO R55, PP67, PP68
  - Automated
     data collection





# Asphalt Cracking (continued)



Cracking





# Asphalt Cracking (continued)



# Asphalt Cracking (continued)



# Asphalt Pavement Rutting

- Average both wheelpaths
- Asphalt pavements
- AASHTO R48 (or PP69 & PP70)
  - Measured from transverse profile
  - No fewer than 5 profile points
  - Spaced no more than 12 inches apart



## Plain Jointed Concrete Cracking

- Percent of slabs that exhibit cracking
- Includes partial slabs when majority of length is cracked







#### Plain Jointed Concrete Cracking (continued)

- Manual or automated
  - Identifies at least 85% of all cracks
- Fissure or discontinuity
  - Does not need to be full-depth



## Plain Jointed Concrete Faulting

- AASHTO R36
  - Manual measurement not recommended
  - Right wheelpath
  - Exclude faulting at cracks





#### Continuously Reinforced Concrete Percent Cracking

- Longitudinal cracking
   length x 1 foot width
- Punchouts (see next slide)
- Spalling
- Other visible defects
- Excludes transverse cracking
- Automated or manual data collection



## Punchouts





### Present Serviceability Rating (PSR)

- Non-Interstate NHS < 40 mph</li>
- In lieu of IRI, cracking, rutting, and faulting
- FHWA approval to correlate with other methods
- "Ride quality" based on observers (AASHO Road Test)







PSR	Description
5.0 - 4.0	New (or nearly new) pavements that are smooth and distress free.
4.0 - 3.0	First class ride, few if any distress. Asphalt: evidence of rutting and fine random cracks. Concrete: evidence of minor cracks and spalling.
3.0 – 2.0	Noticeably inferior ride quality compared to new pavements. Asphalt: rutting, map cracking, extensive patching. Concrete: few joint failures, faulting, cracking, some pumping.





PSR	Description
2.0 – 1.0	Distress affects the speed of free-flow. Asphalt: raveling, cracking, rutting > 50% of surface. Concrete: spalling, patching, cracking, scaling, pumping, faulting
< 1.0	Extremely deteriorated condition. Passable only at reduced speeds, with considerable ride discomfort. Large potholes and deep cracks. Distress $\geq$ 75% of surface.



# **Condition Data Collection**

- Non-Interstate NHS
  - Continuous data collection
  - In one direction
  - Biennial frequency
  - Sampling not allowed
  - Averaging across directions not allowed
  - Reported in 0.10-mile segments



#### Data Collection on Non-State NHS Routes

- Idaho Dept. Transportation
  - Collect ALL NHS routes, indefinitely
- Oregon DOT
  - Collect ALL NHS routes, in 2018 and potentially longer (TBD)
- Washington DOT
  - Collect ALL NHS routes, indefinitely



# **Distress Collection**

- All Interstate highways beginning in Jan 1, 2018
- All non-Interstate NHS routes beginning in Jan 1, 2020





# State of Good Repair

#### Asphalt Pavements

Measure	Good	Fair	Poor
IRI (in/mi)	< 95	95 – 170	> 170
Rutting (in)	< 0.20	0.20 - 0.40	> 0.40
Cracking (%)	< 5	5 – 20	> 20
PSR	≥ 4.0	2.0 - 4.0	≤ 2.0

Interstate < 5% missing/incomplete data



# State of Good Repair (continued)

#### **Concrete Pavements**

Measure	Good	Fair	Poor
IRI (in/mi)	< 95	95 – 170	> 170
Faulting (in)	< 0.10	0.10 - 0.15	> 0.15
JPCP Cracking (%)	< 5	5 – 15	> 15
CRCP Cracking (%)	< 5	5 – 10	> 10
PSR	≥ 4.0	2.0 - 4.0	≤ 2.0



Interstate < 5% missing/incomplete data

# **Overall Condition**

Condition	Asphalt	JPCP	CRCP
Good	Good all 3 conditions; PSR ≥ 4.0		Good for both conditions; PSR ≥ 4.0
Fair	Not good or poor condition; PSR > 2.0 and < 4.0		Not good or poor condition; PSR > 2.0 and < 4.0
Poor	Two or mo are in poor PSR	ore ratings condition; ≤ 2.0	Poor ratings for both conditions; $PSR \le 2.0$



# Establishing Targets

- DOTs and MPOs shall establish performance targets for all measures
- DOTs shall coordinate with MPOs to ensure consistency (as practicable)
- The MPOs shall establish 4-year targets



# Minimum Target Levels

- Interstate
  - < 5 percent lane miles in poor condition</p>
- Non-Interstate NHS
  - As established by each DOT



# ...and if targets are not met?

- States must document the actions they will take to achieve the targets
- Interstate pavement condition
  - If condition falls below minimum value
  - State must devote specified resources to improve condition
  - and each year thereafter until above minimum target level



# Quality Management Plan

- Equipment calibration & certification
- Certification process for persons performing manual data collection
- Quality control measures (before & during data collection)
- Sample, review & check processes
- Error resolution procedures
- Data acceptance criteria



# Quality Management Plan

- Required for each DOT
- FHWA approved
  - Submit by January 18, 2018
  - DOT shall use to collect
     & report data
  - DOTs shall submit significant changes to plan for FHWA approval





# Performance Reporting

- DOT's
  - Baseline (est. by May 20, 2018)
  - Mid-point (2020)
  - Full (2022)
- MPO's
  - Set targets 180 days after DOT
  - Baseline condition & progress toward targets in metropolitan transportation plan



# What's the Impact?

- Data collection requirements
  - AASHTO test procedures
- Distress types
  - IRI, cracking, rutting, faulting, or PSR (< 40 mph)</li>
- Good, fair, & poor criteria
- Data quality management plan



# For More Information

- FAST Act
  - https://www.fhwa.dot.gov/fastact/
- National Highway Performance Measures
  - https://www.fhwa.dot.gov/ specialfunding/nhpp/
- HPMS Field Manual
  - https://www.fhwa.dot.gov/ policyinformation/hpms/fieldmanual/





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